City of Rockville, Maryland Comprehensive Annual Financial Report

Part I

Introductory Section

Fiscal Year 2001 July 1, 2000 - June 30, 2001

Cover

Event: City of Rockville Classic and Antique Car Show

Photo Credit/Copyright: Edward Vaughan

City of Rockville, Maryland Comprehensive Annual Financial Report



Prepared by: Department of Finance

Donna J. Boxer Director

Fiscal Year 2001 July 1, 2000 - June 30, 2001 THIS PAGE NOT USED

COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2001

TABLE OF CONTENTS

PART I - INTRODUCTORY SECTION

	Page		
Title Page Table of Contents Official Roster	1 3-5 6 7-8		
Transmittal Letter - City Manager Transmittal Letter - Director of Finance Organizational Chart	9-17 18		
PART II - FINANCIAL SECTION			
Independent Auditors' Report	19-20		
General Purpose Financial Statements: Combined Balance Sheet - All Fund Types and Account Groups	21		
Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - All Governmental Fund Types	22		
Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Revised Budget (GAAP Basis) and Actual - General, Special Revenue, and Debt Service Funds			
Combined Statement of Revenue, Expenses, and Changes in Retained Earnings - Proprietary Fund Type	24		
Combined Statement of Cash Flows - Proprietary Fund Type	26-27 28		
Combined Statement of Net Assets - Pension Trust Funds	29		
Combined Statement of Changes in Net Assets - Pension Trust Funds Notes to General Purpose Financial Statements	30-48		
Combining, Individual Fund, and Individual Account Group Financial Statements and Schedules:			
Community of French			
Governmental Funds			
Exhibit			
General Fund:			
A-1 Balance Sheet	49		
A-2 Statement of Revenue, Expenditures, and Changes in Fund Balance - Revised Budget (GAAP Basis) and Actual	50-52		
Special Revenue Funds:			
B-1 Combining Balance Sheet B-2 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances	53 54		

COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2001

Exhil	<u>bit</u>	Page
B-3	Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Revised Budget (GAAP Basis) and Actual	55
D	ebt Service Fund:	
C-1 C-2	Balance Sheet Statement of Revenue, Expenditures, and Changes in Fund Balance -	57
	Revised Budget (GAAP Basis) and Actual	58
Ca	apital Projects Fund:	
D-1	Balance Sheet	59
D-2	Statement of Revenue, Expenditures, and Changes in Fund Balances	60
	Proprietary Funds	
En	nterprise Funds:	
E-1	Combining Balance Sheet	61
E-2 E-3	Combining Statement of Revenue, Expenses, and Changes in Retained Earnings Combining Statement of Revenue, Expenses, and Changes in Retained Earnings -	62
	Revised Budget (GAAP Basis) and Actual	63
E-4	Combining Statement of Cash Flows	64-65
1	Utility Funds:	
E-5	Combining Balance Sheet	67
E-6 E-7	Combining Statement of Revenue, Expenses, and Changes in Retained Earnings Combining Statement of Revenue, Expenses, and Changes in Retained Earnings -	68
E-8	Revised Budget (GAAP Basis) and Actual Combining Statement of Cash Flows	69
	Containing Statement of Cash Flows	70-71
	Account Group	
Ge	neral Fixed Assets Account Group:	
G-1	Schedule of Changes in General Fixed Assets - By Source	73
G-2 G-3	Schedule of Changes in General Fixed Assets - By Function and Activity	74
ر-ں	Schedule of General Fixed Assets - By Function and Activity	75

COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2001

Exhibit		Page
	Account Group	
	PART III - STATISTICAL SECTION	
Table		
1	General Governmental Expenditures by Function - Last Ten Fiscal Years	77
2	General Governmental Revenue by Source - Last Ten Fiscal Years	78
3	Property Tax Levies and Collections - Last Ten Fiscal Years	79
4	Assessed and Estimated Actual Value of Taxable Property - Last Ten Fiscal Years	80
5	Property Tax Rates and Tax Levies - Direct and Overlapping Governments -	
	Last Ten Fiscal Years	81
6	Special Assessment Billings and Collections - Last Ten Fiscal Years	82
7	Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt	
	Per Capita - Last Ten Fiscal Years	83
8	Computation of Direct and Overlapping Debt	84
9	Ratios of Annual Debt Service Expenditures for General Bonded Debt to Total	
	General Expenditures - Last Ten Fiscal Years	85
10	Ten Largest Taxpayers - Corporation Personal Property Taxes	86
11	Ten Largest Taxpayers - Corporation Real Property Taxes	87
12	Economic and Demographic Statistics	88
13	Construction, Bank Deposits, and Property Value - Last Ten Fiscal Years	89
14	Miscellaneous Statistical Facts	90

COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2001

MAYOR

Rose G. Krasnow

COUNCIL MEMBERS

Robert E. Dorsey Anne M. Robbins Robert J. Wright Glennon J. Harrison

CITY MANAGER

W. Mark Pentz

DIRECTOR OF FINANCE

Donna J. Boxer

CITY CLERK

Claire F. Funkhouser

October 26, 2001



Honorable Mayor and Members of the City Council City of Rockville, Maryland

This Comprehensive Annual Financial Report is issued for the City of Rockville, Maryland with respect to the fiscal year ending June 30, 2001. The purpose of this report is to provide financial information of importance to the Mayor and Council, the citizens of Rockville, oversight bodies, investors, and creditors. This report is also a vehicle for the City officials to gauge the extent to which sound financial management and reporting practices are being applied to protect the public interest.

A high priority of the City is to maintain a sound financial condition. We believe that the financial results for the year ended June 30, 2001, reflect our commitment to this objective.

- The City's reserves continue to be healthy. The undesignated General Fund fund balance of \$9,500,544 represents approximately 23.1 percent of the year's total revenue. The Enterprise Funds had combined unreserved retained earnings of \$31,588,337.
- Excluding the City's budgeted \$2,457,024 pay-as-you-go transfer to the Capital Improvements Fund, the General Fund generated an operating surplus for the 18th consecutive year.

FY 2001 HIGHLIGHTS

- The Mayor and Council took steps to move the Town Center Master Plan forward in fiscal year 2001 (it was adopted on October 22, 2001). The approved conceptual plan will lead to creation of a Town Center with a combination of retail and office space that will be mixed with residential properties.
- The City passed measures concerning the Fallsgrove development that give approval for more than 1,000 of the 1,530 allowable single-family, town home and multi-family residences. Fallsgrove will eventually include 1,530 residences, 525,000 square feet of much-needed research and development space, 425,000 square feet of office space, 150,000 square feet of retail space, a large section of the Millennium Bike Trail, 87.5 acres of parkland, land for an elementary school/park site, and land for the City's first community center west of I-270.
- The King Farm community in the northern section of the city between Route 355 and I-270 continued to grow. As fiscal year 2001 closed, the development contained more than 425 single-family detached homes and townhomes and 722 apartments/condominiums and more than 3,100 of the 3,200 possible residences have received detailed plan approval. In addition, the first two office buildings became occupied with a third under construction. Applications for the fourth had been submitted prior to the end of fiscal year 2001. A Safeway supermarket opened in the retail center in the past year and additional stores and apartments will open in fiscal year 2002. Construction of the 12-acre park site began in fiscal year 2001.
- At the Tower Oaks development in the southwestern section of the City, in fiscal year 2001 Boston Properties completed its 185,000 square-foot office building at 2600 Tower Oaks Boulevard and also received approval for a 19,000 square-foot Clyde's restaurant and a 185,000 square-foot office building along Preserve Parkway. The Tower Companies' 275,000 square-foot office building at 1101 Wootton Parkway was near completion entering fiscal year 2002.
- Following input from the community and research from City staff, the Mayor and Council approved an ordinance in fiscal year 2001 that will limit individual retail stores to a maximum of 65,000 square feet and requires design guidelines for retail stores between 25,000 and 65,000 square feet. The Mayor and Council took action on so-called "big box stores" because of their concerns about traffic impacts, aesthetics of the buildings and how these stores would affect the character the community envisions for Rockville Pike.
- The Parks and Recreation Department of Rockville created an online registration system for many activities and classes. The system, which was put into place starting with activities in fall 2001, increased the ease and efficiency for residents to register.



- Rockville continued to approve projects that will link bike paths around the City and pushed toward completion of the Millennium Trail that will serve bikers and hikers. Once completed, the bicycle system will be a model for urban areas in Maryland, and in the Mid-Atlantic Region.
- The City moved to preserve moderately-priced housing in Rockville by extending the control period of the City's Moderately Priced Dwelling Unit (MPDU) program from 20 to 30 years for both rental and sale units.

AWARDS

Rockville's innovation and citizen-oriented programs continued to gain national and local recognition in FY 2001:

- 2000 E-Government Award. For work with Computer Learning Centers. (From Metropolitan Council of Governments)
- "Bicycle Friendly Community" Recognition. For Rockville's efforts to build bicycle paths around the city and encourage travel by bike. (From League of American Bicyclists)
- Public Meeting Coverage. For The Rockville Channel's Mayor and Council meeting coverage. (From National Association of Telecommunications Officers and Advisors)
- Election Coverage. For The Rockville Channel's Election Night Live. (From the National Association of Telecommunications Officers and Advisors)
- 2001 Preservation Award. Presented for City's publication "Explore Rockville" walking tour brochure. (From Peerless Rockville Historic Preservation, Ltd.)
- Distinguished Budget Presentation Award. Presented to City's Department of Finance for the 10th consecutive year (From the Government Finance Officers Association)
- Certificate of Achievement for Excellence in Financial Reporting. Presented to City's Department of Finance for the 11th consecutive year (From the Government Finance Officers Association)
- Police Accreditation. Police Department awarded accreditation for second consecutive three-year period for meeting numerous criteria. (From Commission on Accreditation for Law Enforcement Agencies)
- Maryland Police Chief's Challenge. For encouraging seat belt use. (From Maryland Committee for Safety Belt Use, Inc.)
- Governor's Crime Prevention Award. For community policing efforts that help reduce crime. (From Governor's Crime Prevention Office)
- Best Dressed Police. Awarded for ninth time to City's department. (From National Association of Uniform Manufacturers and Distributors)
- Peace Initiative Award in Commemoration of the Columbine Massacre. To Marcial Candido of Community Services for work with students. (From Richard Montgomery High School)
- Excellence for Minority Achievement Award. To Arthur Billings of Community Services. (From Maryland State Department of Education)
- Tree City USA Award. Rockville was a recipient for 12th time for its efforts in planting and maintaining trees around the city. (From National Arbor Day Foundation)
- Plant Community Award. For the City's work in having beautification projects including plants. (From the Department of Natural Resources)

Rockville's long standing tradition of commitment to providing premium services at affordable costs should ensure that the City continues to be viewed as a desirable residential and corporate home. The collaborative heritage, which the community has fostered, will ensure that all relevant resources are drawn upon in developing human visions for a 21st century urban environment, which is better than ever.

Respectfully submitted,

City Manager



October 26, 2001

Honorable Mayor and Members of City Council City of Rockville, Maryland

The City's Department of Finance is pleased to submit this Comprehensive Annual Financial Report (CAFR) covering all fund and financial transactions for the fiscal year ended June 30, 2001. The CAFR is designed to meet the requirements of accounting principles generally accepted in the United State of America and comply with applicable statutes and regulations pertaining to the presentation of financial information. More importantly, however, the CAFR is designed to be a vehicle to assist in decision-making by individuals and groups with legitimate interests in the financial affairs of the City government. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City government. To the best of our knowledge, the data in this report is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of the City government's financial operations. The explanatory remarks provided in this transmittal letter, as well as the city manager's letter, are designed to place the vast array of figures presented in this report in a digestible perspective. In addition, the statistical section provides insight into 10-year trends affecting the financial condition of the City government and the soundness of the economy of the overall Rockville community. Wherever possible, an attempt has been made to present information in a format reflecting current prevailing national standards. This facilitates the process of comparing our community to others.

The CAFR is presented in three sections: introductory, financial, and statistical. The introductory section includes the city manager's transmittal letter, this transmittal letter, the City's organizational chart, and a list of principal officials. The financial section includes the general purpose financial statements and the combining, individual fund, and account group financial statements and schedules. The statistical section highlights representative financial and demographic information, generally presented on a multi-year basis.

THE CITY

Rockville is a city sharing local government taxing authority with Montgomery County, Maryland. Rockville derives its governing authority from a charter granted by the General Assembly of Maryland. The City operates under the council-manager form of government. The governing body is the Mayor and Council, which formulates policies for the administration of the City. The Mayor and Council are comprised of a mayor and four council members, elected at large for a two-year term. The mayor is chosen on a separate ballot. The city manager is appointed by the Mayor and Council to serve as the City's chief executive officer, and has appointive and removal authority over department heads and other employees. The city manager is responsible for the implementation of policies established by the Mayor and Council.

The City provides a wide range of services encompassing public works, public safety, housing and human services programs, recreation, transportation, planning, and community development. Montgomery County provides schools, libraries, social services, and fire protection. All funds and account groups pertaining to the City's operations are included in this report. Financial operations of the Rockville Housing Enterprises are not included in this report because this organization does not meet the established criteria for inclusion in the reporting entity.



REVENUE AND EXPENDITURES

Revenue for general governmental functions (General, Special Revenue, Debt Service, and Capital Projects Funds) increased by 17.8 percent in fiscal year 2001. General governmental revenue is summarized by source for fiscal years 2001 and 2000 in the table below:

Revenue Source	<u>2001</u>	<u>2000</u>	% Increase (Decrease)
Property taxes and assessments	\$18,875,249	\$17,773,062	6.2
Revenue from county, state,			
and federal governments	14,368,164	11,715,410	22.6
Licenses and permits	1,928,888	1,645,335	17.2
Charges for services	5,566,185	3,957,871	40.6
Use of money and property	1,445,709	1,292,664	11.8
Fines and forfeitures	10,858	13,224	(17.9)
Other revenue	2,634,539	1,658,659	58.8
Total revenue	\$44,829,592	\$38,056,225	17.8

Property taxes (including assessments) accounted for 42.1 percent of total governmental revenue in fiscal year 2001, down from 46.7 percent a year earlier. Total revenue from this source increased by \$1,102,187.

Revenue from county, state and federal governments increased due to \$6,957,578 income tax dollars collected in fiscal year 2001 compared to \$4,867,201 in fiscal year 2000 and the City collected \$219,423 greater revenues for admissions and amusement taxes compared to fiscal year 2000.

The increase in licenses and permits revenue reflects the development of the King Farm and the implementation of fee increases in the last quarter of fiscal year 2000.

The increase in charges for services was due to a receipt of \$440,000 from a developer, which was for principal due on a promissory note. Also, \$360,656 of revenue was collected from various developers regarding transportation improvements. In fiscal year 2001 the City collected \$412,000 in greater revenues for highway and street fees paid by private contractors compared to fiscal year 2000.

The other revenue increase was due to a receipt of \$696,706 from a developer for principal and interest due on a promissory note and a \$322,377 increase in the overhead allocation charges to the City's Enterprise Funds.



Expenditures for general governmental purposes (General, Special Revenue, Debt Service, and Capital Projects Funds) amounted to \$43,502,535 in fiscal year 2001, up 0.6 percent from the 2000 level.

<u>Function</u>	<u>2001</u>	2000	% Increase (Decrease)
General government	\$ 7,248,426	\$ 7,241,808	0.1
Community development block grant	435,289	303,854	43.3
Community development	1,082,598	868,509	24.7
Community services	1,396,565	771,131	81.1
Public safety	5,791,473	5,614,447	3.2
Public works	4,459,354	4,410,505	1.1
Recreation and parks	11,139,836	10,022,854	11.1
Nondepartmental	1,518,305	1,815,626	(16.4)
Capital outlays	6,544,678	8,138,472	(19.6)
Debt service	3,886,011	4,058,912	(4.3)
Total expenditures	\$43,502,535	\$43,246,118	0.6

SPECIFIC FUND HIGHLIGHTS

General Fund

The General Fund is the principal fund of the City and is used to account for all activities of the City not included in other funds. The General Fund accounts for the normal recurring activities of the City.

In fiscal year 2001, the General Fund recognized revenue totaling \$41,078,956, versus expenditures and other financing uses of \$37,822,486, thus resulting in an operating surplus of \$3,256,470.

Special Revenue Funds

Four different special revenue funds are accounted for in this report: the Community Development Block Grant (CDBG) Fund, the Swim Center Fund, the Property Management Fund, and the Special Activities Fund. The CDBG Fund expended \$435,289 on eligible programs. The Property Management Fund had revenues of \$486,499 and expenditures and other financing uses of \$572,150 for a deficit of \$85,651. The Special Activities Fund accounts for various community activities throughout Rockville and had a combined surplus of \$155,006 to close the year with a fund balance of \$365,497. The Swim Center's revenues were \$959,401 and expenditures were \$973,042 for a deficit of \$13,641.

Debt Service Fund

Expenditures for the payment of principal and interest due on bonds, other than those supported by Enterprise Fund revenue, totaled \$3,886,011 in fiscal year 2001. The decrease in total expenditures from fiscal year 2000 to fiscal year 2001 amounted to \$172,901.



Capital Projects Funds

This fund is used to account for general capital construction including streets, parks, and public buildings.

The Capital Projects Fund received revenue of \$1,036,708 in 2001, along with pay-as-you-go funding of \$5,028,706 from the General Fund, Debt Service Fund, and Property Management Fund. Project expenditures of \$6,544,678 were incurred, and a deficit fund balance of \$1,267,015 existed at year end.

Enterprise Funds - Utilities

The Water Facility Fund generated revenue of \$3,671,909 and expenses of \$3,803,469 in fiscal year 2001, resulting in a net loss of \$131,560. Retained earnings amounted to \$8,445,234 at year end. A net loss was planned for this fund.

The Sanitary Sewer Fund earned a net income of \$1,260,889 in 2001. Revenues totaled \$4,970,733, expenses were \$3,709,844, and year end retained earnings amounted to \$13,867,168.

The Refuse Fund generated a net loss of \$675,833. Retained earnings at June 30, 2001, amounted to \$2,799,477. A net loss was planned for this fund.

The Storm Water Management Fund earned a net income of \$1,282,191 based on revenue of \$1,999,886 and expenses of \$717,695.

Enterprise Funds - Parking Fund

The Parking Fund earned a net income of \$348,431 based on revenue of \$367,831, expenses of \$19,400, and year end retained earnings amounted to \$560,080.

Enterprise Funds - RedGate Golf Course

The golf course generated revenue of \$1,008,388 and incurred expenses of \$1,217,573, closing the year with retained earnings of \$1,485,010.

Pension Funds

The City of Rockville Public Employee Retirement System is part of the City reporting entity. Additions from contributions and interest were \$2,632,673 in fiscal year 2001, and plan deductions were \$2,248,877, as net assets available for plan benefits increased to \$48,099,276.



REVENUE AND EXPENDITURE, CAPITAL FINANCING AND DEBT MANAGEMENT POLICIES

The City has long recognized the importance of proper long-range planning in order to meet capital improvement needs as they arise without experiencing dramatic fluctuations in debt service costs. To articulate this commitment the Mayor and Council adopted the following set of 18 revised fiscal policies in Fiscal Year 1998:

Revenue and Expenditure Policies:

- 1. The City will strive to adopt an annual General Fund budget in which expenditures, net of pay-as-you-go capital project contributions, do not exceed projected revenues.
- 2. A five-year projection of revenues and expenditures for the General, Enterprise, and Debt Service Funds is prepared each fiscal year to provide strategic perspective to each annual budget process.
- 3. On an annual basis the City will set fees and rates for the Enterprise Funds at levels which fully cover total direct and indirect operating costs, and all capital outlay and debt service, except where the City is not the sole provider of the service and competitive rates must be taken into consideration. In these instances, fees and rates must at least cover all direct and indirect operating expenses.

Capital Financing and Debt Management Policies:

- 1. Long-term borrowing will not be used to finance current operations or normal maintenance.
- 2. All debt issued, including by lease-purchase methods, will be repaid within a period not to exceed the expected useful lives of the improvements financed by the debt.
- 3. The City will not issue tax or revenue anticipation notes.
- 4. The City will strive to maintain a high reliance on pay-as-you-go financing for its capital improvements.
- 5. The City will maintain its net tax-supported debt at a level not to exceed 0.8 percent of the assessed valuation of taxable property within the City.
- 6. The City will strive to ensure that its net tax-supported debt per capita does not exceed \$700. The City will strive to ensure that the combined total of its direct net bonded debt and its attributed share of overlapping debt issued by Montgomery County does not exceed \$2,000 per capita.
- 7. The City will strive to ensure that its net tax-supported debt per capita as a percentage of federal adjusted gross income does not exceed two and one-half percent.
- 8. The City will maintain its annual net tax-supported debt service costs at a level less than 15 percent of the combined expenditure budgets (net of interfund transfers) for the General, Special Revenue, and Debt Service Funds.
- 9. The City will maintain unreserved undesignated General Fund fund balance at a level not less than 15 percent of annual General Fund revenue. The reduction of the fund balance from its current required level of 25 percent will take place in annual increments of 5 percent, as provided for in the City's Strategic Plan. The reduction of fund balance dollars will be used for pay-as-you-go financing for capital improvements or for other one-time capital items. The purpose of this unreserved balance is to alleviate significant unanticipated budget shortfalls and to ensure the orderly provision of services to residents. Use of these funds below the required level must be approved by specific action of the Mayor and Council.



- 10. To the extent that unreserved General Fund fund balance exceeds the target, the City will draw upon the fund balance to provide pay-as-you-go financing for capital projects or for other one-time capital items.
- 11. Annually, a six-year CIP plan will be developed analyzing all anticipated capital expenditures by year and identifying associated funding sources. The plan also will contain projections of how the City will perform over the six-year period in relation to the fiscal policies that refer to debt ratios.
- 12. The first year of the six-year Capital Improvements Program (CIP) and any unspent funds from prior years will be appropriated as part of the annual budget process. The CIP will be appropriated by fund. At least semi-annually, the City Manager will notify the Council of any transfers between projects within a fund.
- 13. The City will maintain a Capital Projects Monitoring Committee composed of City staff which will meet not less than once every six months to review the progress on all outstanding projects as well as to-revise spending projections.
- 14. If new project appropriation needs are identified at an interim period during the fiscal year, at the Fund level, the appropriations ordinance will be utilized to provide formal budgetary authority for the increase. Any significant impact resulting from the change on the overall CIP and on the debt ratios will be indicated at that time.
- 15. Each year a closing resolution will be submitted to the Mayor and Council to obtain formal authorization to close completed capital projects; the unexpended appropriations for these projects will be returned to the Fund from which the appropriations were made.

The City's performance against key quantitative measures specified within the fiscal policies is as follows:

Key Financial Ratios Compared to Policy Targets Historical Performance

	Policy <u>Targets</u>	As of June 30, 2001	As of June 30, 2000	As of June 30, 1999	As of <u>June 30, 1998</u>
Adjusted Net Bonded Debt as a Percentage of					
Assessed Value	2.0%	0.7%	0.8%	0.9%	0.9%
Adjusted Net Bonded Debt per Capita	\$700	\$330	\$348	\$380	\$414
Adjusted Net Bonded Debt per Capita as a					4
Percentage of Per Capita Income	2.5%	1.1%	1.4%	1.5%	1.8%
Net Bonded Debt Service Costs as a Percentage					
Of Expenditures for the General,					
•	15.0%	10.7%	10.4%	10.7%	10.9%
Unreserved undesignated General Fund fund					
balance as a Percentage of General					
Fund revenue	15.0%	23.1%	19.3%	26.3%	31.5%

The policy targets were all met.



Along with the operating budget, the city manager submits a Capital Improvement Plan each year to the Mayor and Council. This document provides for improvements to the City's public facilities for the ensuing fiscal year and five years thereafter. The first year of the plan establishes a capital budget for the new fiscal year. The remaining five years serve as a guide for use in determining probable future debt issuance needs. Capital improvement expenditures are accounted for in the Capital Projects Fund and are funded by the General Fund (current appropriations), general obligation debt, developer contributions, and Enterprise Fund contributions. The City's Capital Improvement Program for fiscal years 2002 through 2007 calls for expenditures amounting to \$162.0 million.

The City's most recent bond ratings are shown below:

Moodys Investors Service

Standard & Poor's

Aal

AA+

The City's total long-term debt, excluding a \$1,471,013 accrual to reflect obligations for compensated absences, amounted to \$26,805,585 at June 30, 2001. Net debt outstanding for general obligation bonds was \$18,104,107. Overlapping debt issued by Montgomery County and attributable to the citizens and businesses of Rockville amounted to \$93,461,864.

CASH MANAGEMENT

The City believes strongly in making the best possible use of idle cash resources. Essentially, all cash (other than that in the pension fund) is pooled into one operating account. Maturity mixes in investment portfolios are staggered to assure that funds are available as needed to meet disbursement requirements as well as to take advantage of market fluctuations in order to maximize financial return within the parameters of acceptable risk. Interest earned by the City's general investment portfolio totaled \$1,843,567 for an average rate of return of 6.28 percent. The average daily investment portfolio was \$29,311,042. The Principal Mutual Life Insurance Company manages the pension fund assets, which earned \$359,137 or 0.75 percent in fiscal year 2001.

To further enhance its cash management program, the City maintains a comprehensive banking services agreement with SunTrust Bank, Maryland. Services provided include a concentration account for automatic investment of idle funds, zero balance and controlled disbursement accounts, wire transfer services, fully automated account reconciliations, and automated lockbox operations (payment processing for utility bills). The concentration of accounts enables the City to fulfill its policy objective of ensuring that all deposits are collateralized or insured.



RISK MANAGEMENT

The City is a member of the Montgomery County self-insurance plan. The City is insured for comprehensive general liability, including errors and omissions, comprehensive auto liability, property damage for the vehicular fleet, fidelity bond coverage, and worker's compensation, up to \$6 million on a per claim basis, with an aggregate deductible plan of \$6 million per year.

BUDGETING AND ACCOUNTING

The City Charter requires the city manager to submit a budget to the Mayor and Council at least one month before the beginning of each fiscal year. In addition to the operating budget, a six-year capital improvements plan is presented for the Council's review. Each department and agency prepares its own budget request for the city manager's review. The Mayor and Council schedules and publishes advance notices of public hearings. The budget is approved in the form of an appropriations ordinance. During the year, the city manager has authority to transfer budgeted amounts between departments within any fund, but changes in the total appropriation level for a given fund can be enacted only by the Mayor and Council through a budget amendment ordinance.

As a management policy, budgetary control is maintained in the General, Special Revenue, and Enterprise funds at the character level within departments by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors. Purchase orders, which result in overruns of balances, are not processed until sufficient appropriations are made available. In the Capital Projects Fund, similar procedures are followed, but the level of control is at the project level. For all other funds, appropriation control is at the fund level.

The City places continued emphasis on maintenance of an accounting system, which provides strong internal controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss from unauthorized use or disposition, and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management. The internal controls in place in the City are subject to periodic review by management officials.

INDEPENDENT AUDIT

The City Charter specifies that the financial statements must be audited annually by a Certified Public Accountant. The auditor is required to audit all funds and account groups of the City in accordance with auditing standards generally accepted in the United States of America.

The City has contracted with the firm of McGladrey & Pullen, LLP to perform audit services. Their report is presented on page 19.



CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Rockville for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2000. This was the eleventh consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

ACKNOWLEDGEMENTS

This report could not have been prepared without the dedicated cooperation of the entire staff of the Finance Department. Special recognition is extended to Fran Jablonski, Tim Peifer, Debbie Peoples, Jen Frank, Whitney Coleman, Nancy Zombolas, and Carlton Barclay for the sense of commitment they displayed throughout the preparation process. We also would like to express our appreciation to the Mayor and Council for their interest and support in planning and carrying out the City's financial operations in a responsible, progressive fashion.

CONCLUSION

The City of Rockville is resolved to meet the challenges of our times and demonstrate resourceful means of fulfilling our mission to our citizens while preserving our sound financial condition.

Respectfully submitted,

Donna J. Boxer Director of Finance David B. Rowland Controller

David B. Lowland

